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5 UNITED STATES DISTRICT COURT
6 WESTERN DISTRICT OF WASHINGTON
7 AT TACOMA

8 RICHARD MARSHALL BOWMAN,

9 Plaintiff,

10 v.

11 STATE OF WASHINGTON; et al.,

12 Defendants.

13 Case No. C09-5510BHS

14 ORDER OVERRULING
15 PLAINTIFF'S OBJECTIONS AND
16 ADOPTING REPORT AND
17 RECOMMENDATION

18 This matter comes before the Court on the Report and Recommendation of the
19 Honorable J. Richard Creatura, United States Magistrate Judge (Dkt. 44), and Plaintiff's
20 ("Bowman") objections to the Report and Recommendation (Dkt. 46). The Court has
21 considered the Report and Recommendation, Bowman's objections, and the remaining
22 record, and hereby adopts the Report and Recommendation for the reasons stated herein.

23 **I. FACTUAL AND PROCEDURAL HISTORY**

24 On November 15, 2010, Magistrate Judge Creatura recommended that the Court grant
25 the Defendants' motion for summary judgment. Dkt. 44. On November 26, 2010, Bowman
26 filed an objection. Dkt. 46. Defendants did not file a response.

27 In October 2009, Bowman filed an amended complaint alleging a violation, under 42
28 U.S.C. § 1983, of his Eighth and Fourteenth Amendment rights by the Defendants because

1 he was injured by another inmate while in custody of the Washington State Department of
2 Corrections. Dkt. 9. Bowman filed suit against Defendants Christine Gregoire, Washington
3 State Governor (“Gregoire”); Eldon Vail, Secretary, Department of Corrections (“Vail”);
4 and other unknown state employees because the “D.O.C. carelessly [and]/or negligently
5 placed me in harms way by ignoring the rule that houses offenders according to custody
6 classification . . . [and, because the] State (D.O.C.) was responsible for the safety of the
7 plaintiff.” Dkt. 9. Defendant Michael Hopkins (“Hopkins”) is a tort claims investigator for
8 the Washington State Office of Financial Management. Dkt. 37-1, Declaration of Michael
9 Hopkins. Hopkins investigated and decided Bowman’s negligence claim against the
10 Department of Corrections. *Id.* Bowman’s complaint against Hopkins alleges that he is
11 vicariously liable for Bowman’s injuries because Hopkins allegedly withheld information
12 that Bowman believed to be important to his case. Dkt. 9; *see also* Dkt. 46. ¶ 7.
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15 In February 2010, the late Judge Franklin D. Burgess dismissed Bowman’s
16 Fourteenth Amendment complaint. Dkt. 26. In July 2010, Defendants filed a motion for
17 summary judgment pursuant to Rule 56 because Bowman failed to show that Hopkins had
18 any personal participation and, pursuant to Rule 4(m), because Bowman failed to serve any
19 defendant besides Hopkins. Dkt. 37; Fed. R. Civ. P. 56, 4(m). On November 15, 2010, the
20 Magistrate Judge recommended that the Court grant summary judgment because (1)
21 Bowman served only Hopkins, who played no part in the incidents giving rise to this action,
22 (2) the theory of *respondeat superior* confers no responsibility on another person in a civil
23 rights action, and (3) an alleged failure to provide information is not a constitutional
24 violation. Dkt. 44. Bowman filed an objection. Dkt. 46.
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1 **II. DISCUSSION**

2 The Court overrules Bowman's objection and adopts Magistrate Judge Creatura's
3 Report and Recommendation because (1) Bowman failed to show how Hopkins personally
4 caused the harm alleged, and (2) Bowman failed to properly serve Gregoire, Vail, or the
5 other unnamed Defendants. Because Bowman failed to perfect service on these Defendants,
6 the Court need not reach the remaining objections.
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8 **A. Served Defendant**

9 Bowman's objections do not address the Magistrate Judge's Report and
10 Recommendation on the issue of personal participation other than to claim that the
11 Defendants failed to provide him information. Dkt. 46, ¶¶ 7, 10. Bowman does not attribute
12 any other conduct by the Defendants to his 8th Amendment claim. Dkt. 46. Liability under
13 §1983 arises only upon a showing of personal participation by the defendant. *Taylor v. List*,
14 880 F. 2d 1040, 1045 (9th Cir. 1989). Furthermore, a supervisor is only liable for the
15 constitutional violations of his subordinates if the supervisor participated in or directed the
16 violations, or knew of the violations and failed to act to prevent them. *Id. Respondeat*
17 *superior* is not actionable under § 1983. *Id.* (citing *Ybarra v. Reno Thunderbird Mobil Home*
18 *village*, 723 F.2d 675, 680-81 (9th Cir. 1984)). Here, Hopkins was the claims investigator
19 who encountered Bowman only after the alleged incident; Bowman failed to allege any facts
20 showing how Hopkins knew of, directed, or personally caused the harm alleged in the
21 complaint. Thus, because Hopkins took no part in the alleged incident and is not liable for the
22 actions of others, the Court adopts the Magistrate Judge's recommendation to dismiss the
23 claim against Hopkins, with prejudice.
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1 **B. Unserved Defendants**

2 Bowman objects to the recommendation to dismiss the case against the Defendants for
3 failure to properly serve these Defendants. *See Dkt. 46, ¶¶ 3, 4, 5.* According to Rule 4(m), a
4 plaintiff is required to serve the summons and complaint upon any defendant within 120 days
5 after filing. If proper service is not made within this time frame, the court may dismiss the
6 action unless the plaintiff can show good cause as to why the service was not properly
7 effectuated. Fed. R. Civ. P. 4(m). The Court is mindful that Bowman is pro se. A pro se
8 litigant's pleadings and papers are held to a less stringent standard than those of represented
9 parties. *See Haines v. Kerner*, 404 U.S. 519, 520 (1972). However, pro se parties are not
10 excused from following the rules and orders of the court. *See King v. Atiyeh*, 814 F.2d 565,
11 567 (9th Cir. 1987).

12 Here, Bowman failed to effectuate service properly and his "objections" do not
13 demonstrate good cause to excuse this failure. First, the Magistrate Judge gave Bowman the
14 longest possible time to perfect service when it considered the order directing service by the
15 marshals (Dkt. 14) as the start date rather than beginning with the date of the complaint (Dkt.
16 9). Second, Bowman was given notice of his responsibility for service in the Magistrate
17 Judge's order to amend his complaint. Dkt. 50. He acknowledged this responsibility in his
18 letter requesting that the court "[p]lease send 4 U.S. Marshal Forms" and that "the Court
19 grant additional time and forbearance" to make copies of the complaint for service. Dkt. 10.
20 Additionally, Bowman successfully served Hopkins. *See Dkt. 16.* Finally, Bowman had
21 notice of the failed service when the U.S. Marshal's office filed notice of unexecuted service
22 in January 2010. Dkts. 22, 23. However, despite the fact that he knew the time frame for
23 discovery expired on June 25, 2010 (Dkt. 29), that he had notice that the service against
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1 Gregoire and Vail was unexecuted (Dkts. 22, 23), and that Bowman indicated that he knew
2 how to contact their offices when he alleged that these same offices refused to provide him
3 with street addresses (Dkt. 9), no one besides Hopkins was ever served. Accordingly, the
4 Court adopts the recommendation of the Magistrate Judge and dismisses the claims against
5 the remaining Defendants, without prejudice.
6

III. CONCLUSION

7 The Court having considered the Report and Recommendation, Bowman's objections,
8 and the remaining record, does hereby find and order:
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- 10 (1) Bowman's objections are **OVERRULED**;
11 (2) The Report and Recommendation is **ADOPTED**;
12 (3) The claim against Hopkins is **DISMISSED with prejudice**; and
13 (4) Bowman's claims against the remaining Defendants are **DISMISSED without
14 prejudice**.
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16 DATED this 2nd day of February, 2011.

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BENJAMIN H. SETTLE
20 United States District Judge
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